

APPENDIX 1: ADDITIONAL REFERENCE MATERIALS FOR LEGISLATIVE RECOMMENDATIONS IN THIS VOLUME

LR #	Tax Administration Legislative Recommendations	National Taxpayer Advocate (NTA) Annual Report References	Congressional Bill and Committee Report References
Strengthen Taxpayer Rights and Taxpayer Service			
1	Elevate the Importance of the Taxpayer Bill of Rights by Redesignating It as Section 1 of the Internal Revenue Code.	NTA 2017 Annual Report 93; NTA 2016 Annual Report 15; NTA 2016 Annual Report 98; NTA 2013 Annual Report 51; NTA 2013 Annual Report 5; NTA 2011 Annual Report 493; NTA 2007 Annual Report 478.	S. 3278, 115th Cong. § 102(2) (2018) (taxpayer rights training requirement); S. 2333, 114th Cong. § 308 (2015) (same); H.R. 4128, 114th Cong. § 308 (2015) (same).
2	Revamp the IRS Budget Structure and Provide Sufficient Funding to Improve the Taxpayer Experience and Modernize the IRS's Information Technology Systems	NTA 2020 Annual Report 12; NTA 2020 Annual Report 28; NTA 2020 Annual Report 44; NTA 2020 Annual Report 60; NTA 2020 Annual Report 84; NTA 2020 Annual Report 148; NTA 2019 Annual Report 14; NTA 2019 Annual Report 22; NTA 2019 Annual Report 33.	N/A
Improve the Filing Process			
3	Authorize the IRS to Establish Minimum Competency Standards for Federal Tax Return Preparers.	NTA 2009 Annual Report 41; NTA 2008 Annual Report 423.	S. 1192, 116th Cong. § 2(c) (2019); S. 1138, 116th Cong. § 5(c) (2019); H.R. 3157, 116th Cong. § 5 (2019); H.R. 3330, 116th Cong. § 2 (2019); H.R. 3466, 116th Cong. § 1 (2019) (allows the Department of Treasury to rescind ID numbers of tax return preparers); H.R. 4751, 116th Cong. § 2 (2019) (adds penalties for tax return preparers who are not representatives practicing before the Department of Treasury); S. 3278, 115th Cong. § 202 (2018); H.R. 4912, 114th Cong. § 401 (2016); S. 676, 114th Cong. § 406 (2015); S. 2333, 114th Cong. § 202 (2015); H.R. 4128, 114th Cong. § 202 (2015); S. 137, 114th Cong. § 2 (2015); H.R. 4141, 114th Cong. § 2 (2015); H.R. 1528, 108th Cong. § 141 (2004) (passed by Senate); S. 882, 108th Cong. § 141 (2003) (reported by Sen. Fin. Comm.), <i>see also</i> S. REP. NO. 108-257, at 30-31 (2003).

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4	Set Goals for Substantially Increasing the Use of the Free File Program by Filing Season 2025 and Replace Free File If Those Goals Are Not Attained.	NTA 2019 Annual Report 53.	N/A
5	Require the IRS to Work With Tax Software Companies to Incorporate Scanning Technology for Individual Income Tax Returns Prepared Electronically But Filed on Paper.	NTA 2020 Annual Report 75; NTA 2013 Annual Report vol. 2, 70, 91, & 96.	S. 3246, 115th Cong. § 2104 (2018); S. 606, 115th Cong. § 205 (2017); S. 3157, 114th Cong. § 205 (2016) (reported by Sen. Fin. Comm.), <i>see also</i> S. REP. NO. 114-299, at 20-21 (2016); S. 2736, 113th Cong. § 4 (2014).
6	Treat Electronically Submitted Tax Payments and Documents as Timely If Submitted Before the Applicable Deadline.	N/A	N/A
7	Extend the Time for Small Businesses to Make Subchapter S Elections.	NTA 2010 Annual Report 410; NTA 2004 Annual Report 390; NTA 2002 Annual Report 246.	S. 3278, 115th Cong. § 304 (2018); S. 711, 115th Cong. § 7 (2017); H.R. 1696, 115th Cong. § 7 (2017); H.R. 1, 113th Cong. § 3606 (2014); S. 2271, 112th Cong. § 2 (2012); H.R. 3629, 109th Cong. § 2 (2005); H.R. 3841, 109th Cong. § 302 (2005).
8	Adjust Individual Estimated Tax Payment Deadlines to Occur Quarterly.	N/A	H.R. 593, 116th Cong. § 2 (2019); S. 3278, 115th Cong. § 305 (2018); H.R. 3717, 115th Cong. § 2 (2017).
9	Harmonize Reporting Requirements for Taxpayers Subject to Both the Report of Foreign Bank and Financial Accounts and the Foreign Account Tax Compliance Act by Eliminating Duplication and Excluding Accounts a U.S. Person Maintains in the Country Where He or She Is a <i>Bona Fide</i> Resident.	NTA 2015 Annual Report 353.	S. 869, 115th Cong. § 1 (2017) (pertaining to FATCA reporting requirements repeal); H.R. 2054, 115th Cong. § 1 (2017) (same); H.R. 2136, 115th Cong. § 1 (2017) (same); H.R. 5935, 114th Cong. § 1 (2016) (same); S. 663, 114th Cong. § 1 (2015) (same); S. 887, 113th Cong. § 1 (2013) (same).
10	Adjust the Filing Threshold for Taxpayers Filing as Married Filing Separately and Nonresident Alien Individuals.	N/A	N/A
Improve Assessment and Collection Procedures			
11	Continue to Limit the IRS's Use of "Math Error Authority" to Clear-Cut Categories Specified by Statute.	NTA 2015 Annual Report 329; NTA 2014 Annual Report 163; NTA 2011 Annual Report 74.	N/A

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12	Require Independent Managerial Review and Written Approval Before the IRS May Assert Multiyear Bans Barring Taxpayers From Receiving Certain Tax Credits and Clarify That the Tax Court Has Jurisdiction to Review the Assertion of Multiyear Bans.	N/A	N/A
13	Allow Additional Time for Taxpayers to Request Abatement of a Math Error Assessment Equal to the Additional Time Allowed to Respond to a Notice of Deficiency When the Math Error Notice Is Addressed to a Person Outside the United States.	NTA 2016 Annual Report 393.	N/A
14	Require the IRS to Waive User Fees for Taxpayers Who Enter Into Low-Cost Installment Agreements.	NTA 2017 Annual Report 307; NTA 2015 Annual Report 14; NTA 2007 Annual Report 66.	S. 1793, 115th Cong. § 301 (2017); S. 3471, 114th Cong. § 504 (2016) (reported by Sen. Fin. Comm.) (low-income fee waiver provisions and limitation on future increase), <i>see also</i> S. REP. NO. 114-375, at 84 (2016); S. 3156, 114th Cong. § 114 (2016) (low-income fee waiver provisions and limitation on future increase), <i>see also</i> S. REP. NO. 114-298, at 17-19 (2016); S. 1321, 109th Cong. § 301 (2006); H.R. 1528, 108th Cong. § 101 (2004) (passed by Senate); S. 882, 108th Cong. § 101 (2003), <i>see also</i> S. REP. NO. 108-257, at 5-6 (2003).
15	Improve Offer in Compromise Program Accessibility by Repealing the Partial Payment Requirement and Restructuring the User Fee.	NTA 2006 Annual Report 507.	S. 2689, 115th Cong. § 17 (2018); H.R. 5444, 115th Cong. § 11203 (2018) (low-income waiver); S. 3278, 115th Cong. § 504 (2018) (low-income waiver); H.R. 2171, 115th Cong. § 206 (2017); H.R. 4912, 114th Cong. § 206 (2015).
16	Modify the Requirement That the Office of Chief Counsel Review Certain Offers in Compromise.	N/A	S. 1793, 115th Cong. § 303 (2017); S. 1578, 114th Cong. § 403 (2015); H.R. 1528, 108th Cong. § 304 (2004) (passed by Senate); S. 882, 108th Cong. § 104 (2003), <i>see also</i> S. REP. NO. 108-257, at 8-9 (2003); H.R. 1528, 108th Cong. § 304 (2003) (passed by House), <i>see also</i> H.R. REP. NO. 108-61, at 43-44 (2003).

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17	Amend IRC § 7122 to Require the IRS to Refund Any Payment Collected Pursuant to a Federal Tax Lien That Exceeds the Amount of an Accepted Offer in Compromise.	NTA 2006 Annual Report 507.	Taxpayer Protection Act, H.R. 2171, 115th Cong. § 206 (2017); Taxpayer Protection Act, H.R. 4912, 114th Cong. § 206 (2015).
18	Require the IRS to Mail Notices at Least Quarterly to Taxpayers With Delinquent Tax Liabilities.	N/A	S. 3278, 115th Cong. § 201 (2018).
19	Clarify When the Two-Year Period for Requesting Return of Levy Proceeds Begins.	N/A	N/A
20	Protect Retirement Funds From IRS Levies, Including So-Called “Voluntary” Levies, in the Absence of “Flagrant Conduct” by a Taxpayer.	NTA 2015 Annual Report 340; NTA 2006 Annual Report 527.	H.R. 2171, 115th Cong. § 203 (2017); H.R. 3340, 115th Cong. § 204 (2017); H.R. 4912, 114th Cong. § 203 (2016); S. 2333, 114th Cong. §§ 306 & 307 (2015); H.R. 4128, 114th Cong. §§ 306 & 307 (2015).
21	Toll the Time Periods for Requesting the Return of Levy Proceeds While the Taxpayer or a Pertinent Third Party Is Financially Disabled.	NTA 2015 Annual Report 368.	H.R. 2171, 115th Cong. § 204 (2017); H.R. 4912, 114th Cong. § 204 (2016).
22	Provide Taxpayer Protections Before the IRS Recommends the Filing of a Lien Foreclosure Suit on a Principal Residence.	NTA 2019 Annual Report 176; NTA 2012 Annual Report 537.	S. 949, 114th Cong. § 16 (2015); H.R. 1828, 114th Cong. § 16 (2015); S. 2215, 113th Cong. § 8 (2014).
23	Provide Collection Due Process Rights to Third Parties Holding Legal Title to Property Subject to IRS Collection Actions.	NTA 2019 Annual Report 176; NTA 2012 Annual Report 544.	S. REP. NO. 105-174, at 68 (1998) (Senate report accompanying its version of the RRA 98 legislation referred to “[t]he taxpayer (or affected third party).”).
24	Extend the Time Limit for Taxpayers to Sue for Damages for Improper Collection Actions.	N/A	S. 1793, 115th Cong. § 201(c) (2017) (extends the time limit, though not by the recommended amount); S. 1578, 114th Cong. § 301(c) (2015) (same).
25	Direct the IRS to Implement an Automated Formula to Identify Taxpayers at Risk of Economic Hardship.	N/A	N/A
26	Revise the Private Debt Collection Rules to Eliminate the Taxpayers Intended to Be Excluded by the Taxpayer First Act.	N/A	N/A

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Reform Penalty and Interest Provisions			
27	Convert the Estimated Tax Penalty Into an Interest Provision to Properly Reflect Its Substance.	N/A	H.R. 1528, 108th Cong. § 101 (2003) (passed by House), <i>see also</i> H.R. REP. No. 108-61, at 23-24 (2003).
28	Apply One Interest Rate Per Estimated Tax Underpayment Period.	N/A	S. 1793, 115th Cong. § 305 (2017); S. 1578, 114th Cong. § 405 (2015); H.R. 1528, 108th Cong. § 101 (2003) (passed by House), <i>see also</i> H.R. REP. No. 108-61, at 25 (2003).
29	Pay Interest on Estimated Tax Overpayments, Allowing Taxpayers to Help Finance the National Debt While Promoting Tax Compliance and Savings.	N/A	N/A
30	Reduce the Federal Tax Deposit Penalty Imposed on Taxpayers Who Make Timely Tax Deposits.	NTA 2001 Annual Report 222.	S. 1793, 115th Cong. § 309 (2017); S. 1578, 114th Cong. § 409 (2015); S. 1321, 109th Cong. § 405 (2005), <i>see also</i> S. REP. No. 109-336, at 48-49 (2005); H.R. 1528, 108th Cong. § 207 (2004) (passed by Senate); S. 882, 108th Cong. § 208 (2003), <i>see also</i> S. REP. No. 108-257, at 45 (2004); H.R. 1528, 108th Cong. § 108 (2003) (passed by House), <i>see also</i> H.R. REP. No. 108-61, at 35-36 (2003).
31	Extend Reasonable Cause Defense for the Failure-to-File Penalty to Taxpayers Who Rely on Return Preparers to e-File Their Returns.	N/A	N/A
32	Authorize a Penalty for Tax Return Preparers Who Engage in Fraud or Misconduct by Altering a Taxpayer's Tax Return.	NTA 2011 Annual Report 558.	S. 2333, 114th Cong. § 203 (2015); H.R. 4128, 114th Cong. § 203 (2015).
33	Clarify That Supervisory Approval Is Required Under IRC § 6751(b) Before Proposing Penalties.	NTA 2019 Annual Report 157.	N/A
34	Require an Employee to Determine and a Supervisor to Approve All Negligence Penalties Under IRC § 6662(b)(1).	NTA 2020 Annual Report 194.	N/A

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35	Modify the Definition of 'Willful' for Purposes of Finding FBAR Violations and Reduce the Maximum Penalty Amounts.	NTA 2014 Annual Report 331.	N/A
Strengthen Taxpayer Rights Before the Office of Appeals			
36	Require That at Least One Appeals Officer and One Settlement Officer Be Located and Permanently Available in Each State, the District of Columbia, and Puerto Rico.	NTA 2016 Annual Report 203; NTA 2014 Annual Report 46; NTA 2014 Annual Report 311; NTA 2009 Annual Report 346.	S. 1793, 115th Cong. § 502 (2017); S. 2333, 114th Cong. § 309(c) (2015); H.R. 4128, 114th Cong. § 309(c) (2015); S. 1578, 114th Cong. § 602 (2015).
37	Require Taxpayers' Consent Before Allowing IRS Counsel or Compliance Personnel to Participate in Appeals Conferences.	NTA 2017 Annual Report 203.	S. 3278, 115th Cong. § 601 (2018); S. 2689, 115th Cong. § 7 (2018); S. 949, 114th Cong. § 7 (2015) (bans <i>ex parte</i> communications between Appeals and other IRS employees on matters before Appeals); H.R. 1828, 114th Cong. § 7 (2015) (same); S. 725, 113th Cong. § 7 (2013) (same); H.R. 3479, 113th Cong. § 7 (2013) (same); S. 2291, 112th Cong. § 7 (2012) (same); H.R. 4375, 112th Cong. § 7 (2012) (same).
Strengthen the Office of the Taxpayer Advocate			
38	Clarify That the National Taxpayer Advocate May Hire Legal Counsel to Enable Her to Advocate Effectively for Taxpayers.	NTA 2016 Annual Report 37; NTA 2011 Annual Report 573; NTA 2002 Annual Report 198.	H.R. 1528, 108th Cong. § 306 (2003) (passed by House), <i>see also</i> H.R. REP. NO. 108-61, at 44-45 (2003); H.R. 1661, 108th Cong. § 335 (2003).
39	Clarify the Authority of the National Taxpayer Advocate to Make Personnel Decisions to Protect the Independence of the Office of the Taxpayer Advocate.	N/A	N/A
40	Clarify the Taxpayer Advocate Service's Access to Files, Meetings, and Other Information.	NTA 2016 Annual Report 34.	H.R. 5444, 115th Cong. § 11402(b)(3)(A) (2018) (providing "statistical support" for the Annual Report to Congress); S. 2333, 114th Cong. § 403 (2015) (addressing case-related file and meeting access); H.R. 4128, 114th Cong. § 403 (2015) (addressing case-related file and meeting access).
41	Authorize the National Taxpayer Advocate to File <i>Amicus</i> Briefs.	NTA 2016 Annual Report 37; NTA 2011 Annual Report 573; NTA 2002 Annual Report 198.	N/A

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42	Require the IRS to Address the National Taxpayer Advocate's Comments in Final Rules.	NTA 2016 Annual Report 37; NTA 2011 Annual Report 573.	S. 1578, 114th Cong. § 404 (2015) (require the IRS to solicit NTA comments before publication rather than after).
43	Authorize the Office of the Taxpayer Advocate to Assist Certain Taxpayers During a Lapse in Appropriations.	NTA 2011 Annual Report 552.	S. 2333, 114th Cong. § 404 (2015) (TAS may provide assistance to taxpayers facing enforcement actions during a lapse in appropriations); H.R. 4128, 114th Cong. § 404 (2015) (same).
44	Repeal Statute Suspension Under IRC § 7811(d) for Taxpayers Seeking Assistance From the Taxpayer Advocate Service.	NTA 2015 Annual Report 316.	H.R. 2171, 115th Cong. § 202 (2017); H.R. 4912, 114th Cong. § 202 (2016).
Strengthen Taxpayer Rights in Judicial Proceedings			
45	Repeal <i>Flora</i> and Expand the Tax Court's Jurisdiction, Giving Taxpayers Who Cannot Pay the Same Access to Judicial Review as Those Who Can.	NTA 2018 Annual Report 364.	N/A
46	Authorize the Tax Court to Order Refunds or Credits in Collection Due Process Proceedings Where Liability Is at Issue.	N/A	N/A
47	Provide That the Time Limits for Bringing Tax Litigation Are Subject to the Judicial Doctrines of Forfeiture, Waiver, Estoppel, and Equitable Tolling.	NTA 2017 Annual Report 283.	N/A
48	Amend IRC § 7456(a) to Authorize the Tax Court to Sign Subpoenas for the Production of Records Held by a Third Party Prior to a Scheduled Hearing.	N/A	N/A
49	Provide That the Scope of Judicial Review of Determinations Under IRC § 6015 Is <i>De Novo</i> .	NTA 2011 Annual Report 531.	H.R. 5444, 115th Cong. § 11303 (2018); S. 3246, 115th Cong. § 1003 (2018); H.R. 3340, 115th Cong. § 202 (2017); S. 3156, 114th Cong. § 113 (2016); H.R. 4128, 114th Cong. § 303 (2015); S. 2333, 114th Cong. § 303 (2015).
50	Clarify That Taxpayers May Raise Innocent Spouse Relief as a Defense in Collection Proceedings and in Bankruptcy Cases.	NTA 2010 Annual Report 377; NTA 2009 Annual Report 378; NTA 2007 Annual Report 549.	N/A

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51	Clarify That Taxpayers May Seek Innocent Spouse Relief in Refund Suits.	NTA 2018 Annual Report 387.	N/A
52	Fix the Donut Hole in the Tax Court's Jurisdiction to Determine Overpayments by Non-Filers With Filing Extensions.	NTA 2018 Annual Report 392.	N/A
Miscellaneous Provisions			
53	Restructure the Earned Income Tax Credit (EITC) to Make It Simpler for Taxpayers and Reduce Improper Payments.	NTA Fiscal Year 2020 Objectives Report vol. 3, at 8, 14, 17-19.	H.R. 2461, 116th Cong. § 2 (2019).
54	Provide Earned Income Tax Credit (EITC) Relief During National Disasters.	N/A	COVID-19 Earned Income Act, S. 3542; H.R. 6762, 116th Cong. (2020).
55	Exclude Taxpayers in Specific Circumstances From the Requirement to Provide a Social Security Number for Their Children to Claim the Child Tax Credit.	N/A	S. 1150, 116th Cong. § 2 (2019) (credit allowed with respect to children who were born and died in the same tax year).
56	Clarify Whether Dependents Are Required to Have Taxpayer Identification Numbers for Purposes of the Credit for Other Dependents.	N/A	H.R. CONF. REP. NO. 115-466, 115th Cong., 1st. Sess. at 225-227 (Dec. 15, 2017).
57	Allow Members of Certain Religious Sects That Do Not Participate in Social Security and Medicare to Obtain Employment Tax Refunds.	N/A	H.R. 2714, 116th Cong. § 2 (2019).
58	Amend IRC § 36B(d)(2) to Prevent Individuals From Losing Some or All of Their Premium Tax Credits When Receiving Lump-Sum Social Security Benefits Attributable to a Prior Year.	N/A	N/A
59	Amend IRC §§ 108(a) and 6050P to Provide That Gross Income Does Not Include, and the Department of Education Is Not Required to Report, Income From the Cancellation of Student Loans Under the Coronavirus Aid, Relief and Economic Security Act.	N/A	N/A

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60	Amend the Combat-Injured Veterans Tax Fairness Act of 2016 to Allow Veterans of the Coast Guard to Exclude Disability Severance Pay From Gross Income and File Claims for Credit or Refund for Taxes Withheld From Excluded Income.	N/A	N/A
61	Encourage and Authorize Independent Contractors and Service Recipients to Enter Into Voluntary Withholding Agreements.	NTA 2016 Annual Report 322; NTA 2012 Annual Report 19; NTA 2010 Annual Report 371; NTA 2008 Annual Report 375.	H.R. 593, 116th Cong. § 9 (2019); H.R. 1625, 116th Cong. § 2(b) (2019); H.R. 3717, 115th Cong. § 9 (2017).
62	Require the IRS to Specify the Information Needed in Third Party Contact Notices.	N/A	N/A
63	Authorize the Treasury Department to Issue Guidance Specific to IRC § 6713 Regarding the Disclosure or Use of Tax Return Information by Preparers.	NTA 2007 Annual Report 547.	N/A
64	Increase the Individual Low Income Taxpayer Clinic Grant Cap and Index It for Inflation.	N/A	N/A
65	Compensate Taxpayers for “No Change” National Research Program Audits.	N/A	S. 2689, 115th Cong. § 14 (2018); H.R. REP. No. 104-280, vol. 2, at 28 (1995).
66	Establish the Position of IRS Historian Within the Internal Revenue Service to Record and Publish Its History.	NTA 2011 Annual Report 582.	N/A